Chapter 16

Out-of-home care – The ongoing challenge for legal and social systems to enhance children's welfare

Susan Tregeagle and Louise Voigt

Chapter summary

Introduction

Key legislation

Social work practice to keep children out of care

Social workers cannot rely on low-intensity services

Crisis support services identify and help children in greatest need

Ongoing intensive support will then be required

Open adoption to move children from the care system

Social workers can increase a child's stability

Social workers can increase identity and a sense of belonging

Social workers can foster normalising experiences

Legislation allows adoption from care

Social work practice to support children in kin placements

Defining the social worker's role in kin care

Conclusion

Key learning points

Questions for consideration

Additional reading

References

Chapter summary

The number of children living in care in Australia is steadily increasing and legal and social systems seem unable to affect the poor outcomes that children who have been removed from their families often experience. Social workers must find effective ways to keep children out of care or to identify safe 'exit points'. In this chapter we argue that the chronic and entrenched problems that many families experience can be best addressed if we move from 'early intervention' programs towards those that can deliver intensive crisis and longer term support. If care is inevitable, open adoption is one possibility that provides security for those children who require out-of-home care,



Questions for consideration

- 1. Why are the numbers of children in out-of-home care continuing to rise despite increased spending on early intervention?
- 2. Why is open adoption resisted so strongly by Australian social workers, depriving children who will never have a permanent family of that opportunity?
- 3. What challenges are faced by relatives who are older and living in poverty in caring for children in their homes?

Additional reading

- Armstrong, C and Hill, M, 2001, 'Support Services for vulnerable families with young children', 6 Child and Family Social Work 351–8.
- Australian Institute of Health and Welfare, 2012, Adoptions Australia 2011–12, Canberra.
- Katz, I, Spooner, C and Valentine, K, 2006, What interventions are effective in improving outcomes for children and families with multiple and complex problems http://www.aracy.org. au/publicationDocuments/TOP_What_interventions_are_effective_in_improving_outcomes_for_children_Of_families_with_multiple_and_complex_problems_2006. pdf>.
- Olds, D, Eckenrode, J, Henderson, C, Kitzman, H, Powers, J, Sidora, RC, Morris, P, Pettit, L and Luckey, D, 1997, 'Long-term effects of home visitation on maternal life course and child abuse and neglect', 278 JAMA 637–43.
- Reynolds, AJ, Mathieson, L and Topitzes, JW, 2009, 'Do early childhood interventions prevent child maltreatment?', 14 *Child Maltreatment* 182–206.
- Ward, H, Brown, R and Westlake, D, 2012, Safeguarding Babies and Very Young Children from Abuse and Neglect, Jessica Kingsley, London.
- Washington State Institute For Public Policy, 2008, Evidence-based programs to prevent children from entering and remaining in the child welfare system: Benefits and costs for Washington http://www.wsipp.wa.gov/rptfiles/08-07-3901.pdf>.

References

- Administration for Children and Families, 2011, 'Trends in Foster Care and Adoption: Financial Year 2010' http://www.acf.hhs.gov/programs/cb/stats_research/afcars/trends_june2011.pdf>.
- Allphin, S, Simmons, B and Barth, RP, 2001, 'Adoption of foster children: How much does it cost public agencies?', 23 *Children and Youth Services Review* 865–91.
- Australian Institute of Health and Welfare, 2012, Child Protection Australia 2011–12, Canberra.
- Berry, M, Charlson, R and Dawson, K, 2003, 'Promising practices in understanding and treating child neglect', 8 *Child and Family Social Work* 13–24.
- Cashmore, J, 2000, 'What the research tells us: Permanency planning, adoption and foster care', 25 Children Australia 17–23.
- Cashmore, J and Paxman, M, 1996, 'Wards Leaving Care: A Longitudinal Study', NSW Department of Community Services, Sydney.
- Cashmore, J and Paxman, M, 2006, 'Wards leaving care: Follow-up five years on', 31 Children Australia 18–25.
- Cashmore, J, Paxman, M and Townsend, M, 2007, 'The educational outcomes of young people 4–5 years after leaving care: An Australian perspective', 31 *Adoption and Fostering* 50–61.

- Cox, E, Moggach, L and Smith, T, 2007, 'Participation and Decision Making in Older Age Adoption', 19 *Developing Practice* 16–24.
- Cummins, P, Scott, D and Scales, B, 2012, Report of the Protecting Victoria's Vulnerable Children Inquiry, State of Victoria Department of Premier and Cabinet, Melbourne.
- Daniels, B, Taylor, J and Scott, J, 2010, 'Recognition of neglect and early response: Overview of a systemic review of the literature', 15 *Child and Family Social Work* 248–57.
- Farmer, E and Moyes, S, 2009, Kinship Care: Fostering Effective Family and Friends Placement, Bristol University.
- Fernandez, E, 2007, 'Supporting children and responding to families: Capturing the evidence on family support', 29 Children and Youth Services Review 1368–94.
- Festinger, T, 2002, 'After adoption: Dissolution or permanence?', 81 *Child Welfare* 515–25. Gerhardt, S, 2004, *Why Love Matters: How Affection Shapes a Baby's Brain*, Routledge, London.
- Gleeson, JP and Seryak, CM, 2010, "I made some mistakes ... but I love them dearly" the views of parents of children in informal kinship care', 15 *Child and Family Social*
- Hannah, L and Pitman, S, 2000, Oz Child's Kith and Kin Program, Oz Child, Melbourne.

Work 87-96.

- Heneghan, A, Horowitz, S and Leventhal, J, 1996, 'Evaluating Intensive Family Preservation Programs: A methodological review', 97 *Pediatrics* 535–42.
- Holzer, PJ, Higgins, JR, Bromfield, LM and Higgins, DJ, 2006, *The effectiveness of parent education and home visiting child maltreatment prevention programs*, Australian Institute of Family Studies, Melbourne.
- HREOC, 1997, 'Bringing Them Home: National Inquiry into the Separation of Aboriginal and Torres Strait Islander Children from their Families', Human Rights and Equal Opportunity Commission, Sydney.
- Kelly, G and Das, C, 2012, 'Should Adoption be an Option?', in Sheehan, R, Rhoades, H and Stanley, N (eds), *Vulnerable Children and the Law*, Jessica Kingsley, London.
- Lindsey, D, Martin, S and Doh, J, 2002, 'The failure of intensive casework services to reduce fostercare placements: An examination of family preservation studies', 24 Children and Youth Services Review 743–75.
- NSW Community Services, 2006, *Prevention and Early Intervention Literature Review*, NSW Community Services, Sydney.
- Olds, D, Henderson, C, Chamberlain, R and Tatelbaum, R, 1986, 'Preventing child abuse and neglect: A randomised trial of nurse home visiting', 78 *Paediatrics* 65–78.
- Olds, D, Henderson, C and Kitzman, H, 1994, 'Does prenatal and infancy nurse home visitation have enduring effects on qualities of parental caregiving and child health at 25 to 50 months of life?', 93 *Pediatrics* 89–98.
- Prinz, R, Sanders, M, Shapiro, C, Witaker, D and Lutzker, J, 2009, 'Population-based prevention of child maltreatment: The US Triple P system population trial', 10 *Prevention Science* 1–12.
- Proctor, L, Randazzo, KVD, Litrownik, A, Newton, R, Davis, I and Villodas, M, 2011, 'Factors associated with caregiver stability in permanent placements: A classification tree approach', 35 *Child Abuse and Neglect* 425–36.
- Schofield, G and Beek, M, 2005, 'Risk and resilience in long-term foster care', 35 British Journal of Social Work 1283–1301.
- Scott, D, 2010, 'Here under the Southern Cross ... Reflections on child welfare reform in Australia', 26 Developing Practice 4–6.
- Selwyn, J, Frazer, L and Quinton, D, 2006, 'Paved with good intentions: The pathway to adoption and the costs of delay', 36 *British Journal of Social Work* 561–76.
- Social Policy Research Centre, 2010, The Evaluation of Brighter Futures, New South Wales Community Services' Early Intervention Program: Final Report, Social Policy Research Centre UNSW, Sydney.
- Spence, N, 2004, 'Kinship Care in Australia' 13 Child Abuse Review 264-76.
- Tilbury, C, 2005, 'Counting Family Support', 10 Child and Family Social Work 149–57.
- Triseliotis, J, 2002, 'Long-term foster care or adoption? The evidence examined', 7 Child and Family Social Work 23–33.

SOCIAL WORK IN THE SHADOW OF THE LAW

- Vimpani, A, 2004, 'Challenges for professionals working with children placed in kinship care and their families: A clinical study and literature review', 10 (Winter) *Developing Practice* 24–35.
- Wittaker, KA and Cowley, S, 2010, 'An effective programme is not enough: A review of factors associated with poor attendance and engagement with parenting support programmes', 26 *Children and Society* 138–49.
- Yardley, A and Mason, J et al, 2009, *Kinship Care in NSW*, Association of Child Welfare Agencies and University of Western Sydney.